



### **EPRI Perspective on BTP Direction**

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BTP - US NRC Branch Technical Position on Concentration Averaging and Waste Form

### **2011 BTP Process**

- NRC engagement with industry and stakeholders has been very positive
- EPRI research used to inform the process through:
  - NRC public meeting/workshop attendance and comment
  - Responses to staff questions
  - Direct comment letters to NRC

### • Positive Outcomes:

- BTP Issuance delayed into 2012
- Part 61 Limited Rulemaking scope expanded
- Concentration averaging

BTP - US NRC Branch Technical Position on Concentration Averaging and Waste Form



### **Concentration Averaging BTP Status**

- Branch Technical Position (BTP) Draft Revision 1:
  - Averaging constraints based on <u>class limit</u> rather than package average
    - <u>2 times greater than class limit for gamma emitters</u>
    - <u>10 times greater than class limit for beta emitters</u>
  - -Other
    - Higher class C limit for Cs-137 sources
    - MicroCurie level sources to be treated as DAW
    - Absorbed liquids being considered as a homogenous
- Although EPRI research finds that the Part 61 basis for concentration averaging should be over a much larger volume - these changes are reasonable and practical for implementation

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### **Areas Where Further Changes Are Warranted**

- 1. Realistic well drilling intrusion scenario
- 2. Impractical homogeneity test
- 3. Cartridge filters remain as individual items and are not considered homogeneous
- 4. Activated hardware averaging
- 5. Waste to binder ratio not specified for solidified/encapsulated waste



### BTP Intrusion Scenario Analysis (NRC) – Challenges to 'Reasonableness"

- Intrusion on day 1 after 100 yrs
- New NRC drilling intrusion scenario uses Hollow Auger
  - Not considered a practical\* method for water well drilling
  - Spreads dry cuttings over the ground
  - Lacks depth ability
  - Prone to strike rejection
- NRC drilling scenario does not provide credit to the Class B and C waste barriers

\*source – well driller interviews





#### **BTP Intrusion Scenario Analysis EPRI Reasonable Well Drilling Scenario Dry Climate Site** External Same intrusion date as NRC 2 Inhalation Dose (mrem/year) 1 (day 1 after 100 yrs) Radon (Water Independent) Soil Ingest Most likely drilling method\* **Drinking Water** (rotary mud) results in Radon (Water 0.5 Dependent) homogenous cuttings in a mud pit ······ Total 0 100 600 Class B and C waste barriers still Time (Years) Wet Climate Site intact 60 External Presence of barrier would 50 Inhalation **Dose (mrem/year)** 05 05 Radon (Water cause rejection and drilling Independent Soil Ingest would be moved or stopped Drinking Water Radon (Water Dose projections assume 99% of 10 Dependent) ······ Total a Class A limit 0 100 300 500 700 900

Approach remains deterministic, but is 'reasonable' and very conservative assessment of the potential hazard

### **Homogeneity Tests**

- Waste layering in resin tanks and liners is inherent by design and will have varying dose rates.
- These layered dose rates will not pass the proposed standard error test and cannot be avoided by design
- To imply that additional considerations should be made for wastes that are predefined as homogenous are not warranted and are driven by an unrealistic well drilling scenario





### **Analysis of Cartridge Filter Nuclide Content**

Nuclide	Per Filter Class A Limit*	Per Filter Class B Limit*	Per Filter Class C Limit*	2002-2006 Industry Average Filter
Co-60	140	No Limit	No Limit	0.0564
Nb-94	0.001	0.001	0.001	0.0000005
Cs-137	0.0072	0.72	(130)	0.0029

EPRI analysis indicates in ~50,000 filters shipped over 4 years there was only 171 Ci of Cs-137 in total

## Filters pose no greater of a carry away hazard than other metal items in DAW

\*Gamma Limits applied to filters by NRC are new gamma source values from draft BTP Rev 1 and are in addition to Part 61 waste classification



### **BTP Cartridge Filter Comparison to Sources**

- The issues related to the treatment of cartridge filters treated as individual items:
  - Stricter management than other homogeneous waste
  - Filters don't meet discrete size limitations
  - The gamma activity of concern to the NRC is not present
  - Creates unnecessary burden on sampling, characterization, and packaging
  - Results in additional dose to real people

Exclusion of cartridge filters from the definition of homogenous waste is not justified from a risk perspective as the gamma source term of concern is not present



### Activated Hardware (Single Component Constraint)

Averaging over a single component does not consider overall risk



**Averaging Should be the Rule not the Exception** 

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### **Activated Hardware Recommendation**

Allow averaging over similar and adjacent components when all pieces are >0.01ft<sup>3</sup> and placed in the same package

- Reduces Real Dose
- •Reduces Orphaned Waste
- •Eliminates Disparate Treatment
- •Consistent with Part 61 EIS



### **Encapsulation Guidance**

Waste to Binder Ratio and Source Encapsulation

# Specify waste to binder ratio in percentage independent of container size

- The minimum 14% waste to binder in the BTP Appendix C 55 gallon drum scenario has been endorsed in larger container topical reports and should be openly endorsed regardless of container size in the body of the BTP
- Source encapsulation and waste encapsulation have different primary functions and should be separate guidance in the BTP:
  - Sources: Isolation and shielding
  - Waste: Prevent dispersion and averaging for waste



### **Current BTP Timeline**

SECY-10-0043 directs revision to BTP 10/2010 BTP Public Meeting Rockville MD 2/2011

> Draft Rev. 1 BTP made publically available 9/2011 ACRS Subcommittee BTP Meeting 10/2011

BTP Public Workshop Albuquerque NM 10/2011 NRC Revises BTP revision schedule 11/2011

EPRI 2011 Research Complete 12/2011 EPRI 2011 Research (Key Points) to NRC 2/2012

> Draft BTP for Public Comment April 2012 Final BTP Issuance TBD





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